Groundwater management

Summary of inputs Key questions

The INECO Case Studies on Groundwater Management

PEGEIA, CYPRUS

- Groundwater overexploitation linked to:
 - Rapid urbanisation
 - Increasing demand for tourism
- Need for:
 - Alternative water supply (desalination & greywater reuse in the home)
 - Incentives for water conservation & leakage control

TUNISIA

- Groundwater overexploitation linked to:
 - Agricultural water use
 - Limited acceptance of wastewater reuse
- Need for:
 - Alternative water supply (wastewater reuse)
 - Incentives for water conservation in irrigated agriculture
 - Choice of crops
 - Irrigation methods

Mitigating GW overexploitation Policy Goals



Enhance supply

Doing more with more raw water

• Who bears the cost?



Increase productivity

Doing more with the same raw water

• Public subsidies vs. economic efficiency for low-value uses



Phase out some uses

Doing less with the same raw water

- Often socially & politically undesirable
- Enforcement?

GW management approaches

Groundwater Agency

- Responsible for understanding aquifer system/resources
- Monitoring water levels and quality

Coordination Integration

Management approaches

A. Regulatory approach

- Sets targets
- Enforces compliance
- Monitors compliance

B. User groups

 Provides advice on targets (User groups set rules, enforce compliance and monitor compliance)

C. Incentives/Disincentives

(allow external – market or economic forces to control pollution loads/abstraction levels)

Interacts with other agencies in planning/development

Monitors to check response (are management options working?)

Adapted from UNEP, 2003

The regulatory approach

- Prerequisites:
 - Legislation on the public ownership of groundwater
 - Strong public administration and political commitment
- Process: Granting of rights of use is regulated by state or governmental agencies
 - Monitoring & assessment of aquifer status
 - Preservation of aquiferdependent ecosystems

Problems:

- Monitoring and enforcement can be difficult and costly
- Coping with traditional access/exploitation rights
 - How to cope with the perception that GW is privately owned
 - Increase awareness so that enforcement becomes accepted by the society

Experiences:

- Top-down level control has in many cases proven unfeasible
 - Several thousands of privately owned boreholes
 - How to meter abstractions

Collective management systems & Economic/regulatory instruments

- Establishment of collective management systems (bottom-up approach)
 - GW is perceived as a common property
 - Individual rights assigned on a customary base and enforced through mutual control
 - Associations ensure the allocation rights and the settlement of disputes
- Incentives/dicincentives and mixed economic/regulatory instruments
 - Abstraction charges (environmental taxation), possibly internalising part of resource costs (→ increase the cost borne by users)
 - Introduction of alternative supply sources (e.g. reclaimed water) in irrigation (
 price should be lower than GW extraction cost)
 - Voluntary agreeements to reduce groundwater abstractions
 - Compensation for loss of income
 - Subsidies/training support to install water saving equipment

Summary of suggested options

PEGEIA, CYPRUS

- Subsidies & mandates for the installation of efficient water fixtures and appliances, esp. for new buildings
- Disincentives for excessive water use
 - Increase of water rates, especially for large residential consumers/hotels to cause shift to other supply sources
 - Application of seasonal water rates
- Groundwater abstraction charges internalizing resource costs
- Government subsidies for leakage reduction and control programmes
- Compulsory water audits for the large consumers
- Awareness & participation

TUNISIA

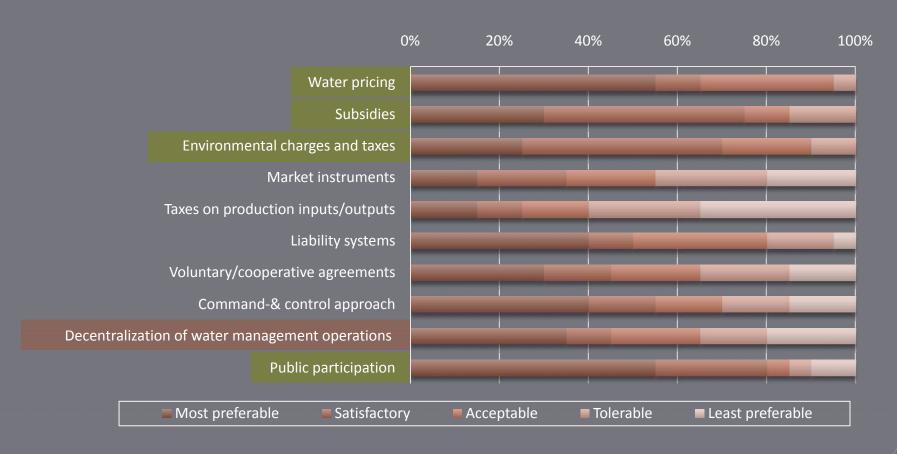
- Abstraction permits & enforcement
 Voluntary programmes for water saving/reduction in groundwater use targeted to farmers
- Pricing incentives
 - Lower price for treated wastewater than surface water and groundwater pumping costs
 - Abstraction charges for groundwater (public & private boreholes)
- Decentralization of activities in GW management – collective management schemes
- Awareness campaigning

Option Analysis: Cyprus

- Subsidies are in place for water saving in the domestic sector
 - Borehole drilling in urban areas for garden irrigation/toilet usage
 - Installation of greywater systems in homes/public buildings
- Voluntary agreements with farmers are available for vulnerable zones
 (Nitrates Directive)
 - Compensation is offered for the loss of production as a result of restrictions in fertilizer use
 - Limited potential for further improving irrigation efficiency
- The monitoring of groundwater extraction is limited to public water supply boreholes
- Abstraction charges are considered a potential instrument
 - Suggested process
 - Registration of public water suppliers (municipalities, irrigation divisions/associations), industrial plants, self-supplied farmers
 - Monitoring and registration of abstracted quantities
 - Setting of charge basis

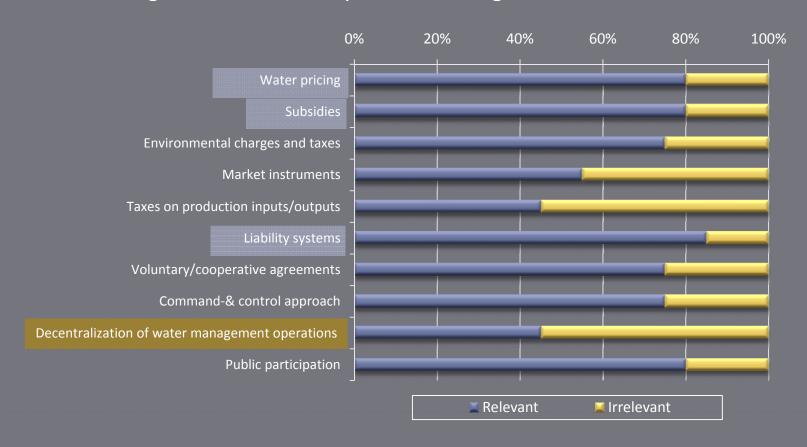
Evaluating instruments: Cyprus

A. Preference on options

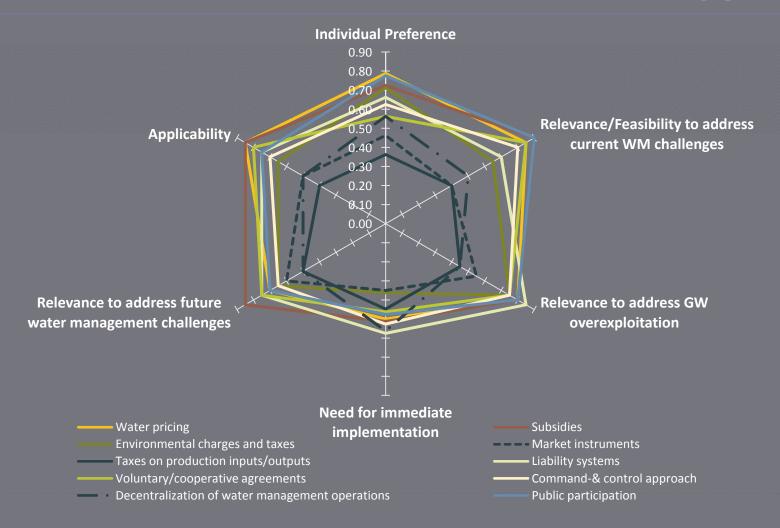


Evaluating instruments: Cyprus

B. Relevance to groundwater overexploitation in Pegeia



Overall Evaluation: Cyprus



Option Analysis: Tunisia

Increasing productivity in irrigated agriculture

- Governmental support for cereals due to the prevailing global economic conditions and increased demand
- Financial obstacles towards the adoption of efficient irrigation systems (soft loans are available but progress remains slow)

Subsidies for wastewater reuse

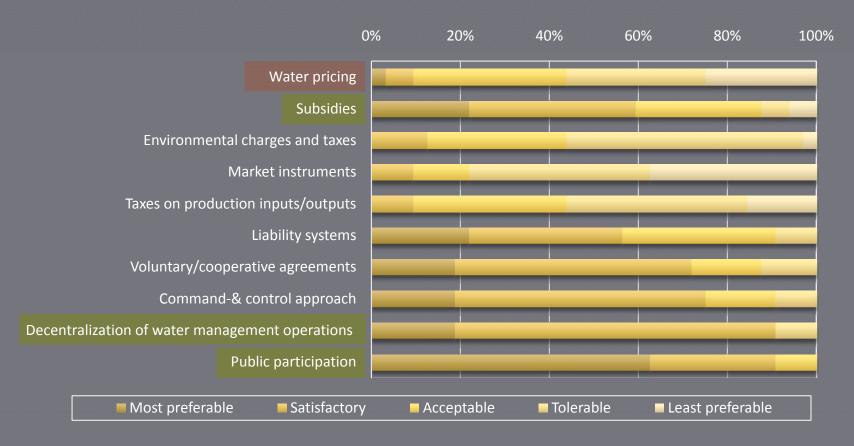
- Wastewater price 0.02 TD/m³ vs. 0.05 TD/m³ for Groundwater and 0.1 TD/m³ for Surface water
- The State finances water reuse projects
- However most farmers are not willing to use treated wastewater
 - Low quality of reclaimed water
 - Limited acceptance/lower prices of produce in the market

Monitoring of groundwater abstractions

- Monitorable by the Regional Department for Agricultural Development (CRDA)
- No specific service to undertake the task
- Compliance to permits checked mostly immediately after borehole drilling

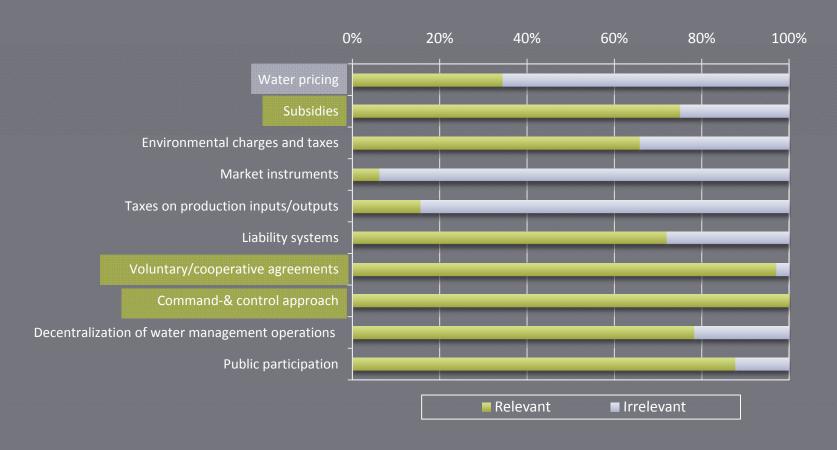
Evaluating instruments: Tunisia

A. Preference on options

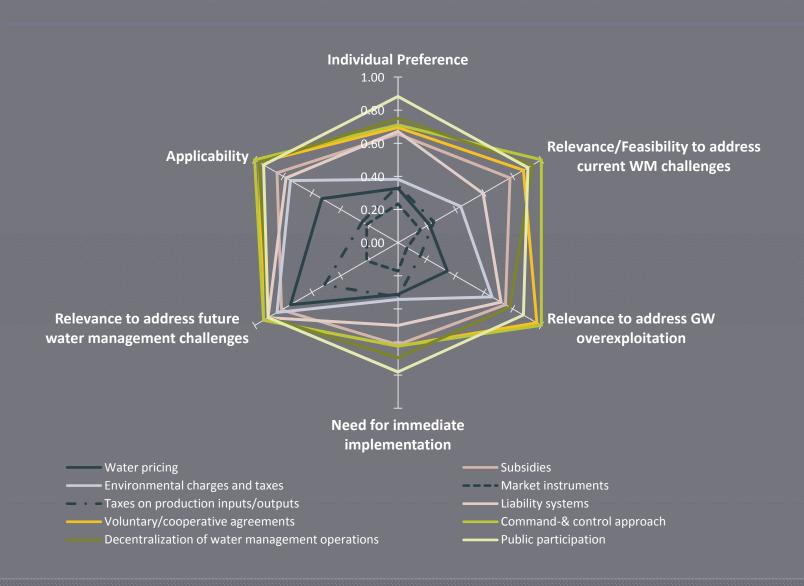


Evaluating instruments: Tunisia

B. Relevance to groundwater overexploitation in Tunisia



Overall Evaluation: Tunisia



Key Questions

- Public subsidies vs. economic efficiency for low-value uses
- Enforcement of groundwater abstraction metering vs. user group opposition
- Community management (bottom-up) vs. centralized management (top-down)
 - Feasibility, capacity, financing